

## Message Text

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ORIGIN NODS-00

INFO OCT-02 ISO-00 /001 R

DRAFTED BY ACDA/D:SMKEENY:EMS  
APPROVED BY ACDA/D:SMKEENY  
S/S:JETHYDEN

-----018233 260309Z /61

O 260236Z JAN 78 ZFF6  
FM SECSTATE WASHDC  
TO USMISSION GENEVA IMMEDIATE  
INFO WHITE HOUSE IMMEDIATE

S E C R E T STATE 021039

NODIS  
DEL BY -OPENING OF BUS. 1/26; WHITE HOUSE FOR BRZEZINSKI

E.O. 11652:XGDS-3

TAGS: PARM

SUBJECT: INSTRUCTIONS FOR CTB NEGOTIATIONS

1. FOLLOWING CTB INSTRUCTIONS FOR AMB. WARNKE RECEIVED  
TODAY FROM DR. BRZEZINSKI.
2. BEGIN QUOTE. "WHEN THE TRILATERAL CTB NEGOTIATIONS  
RESUME ON JANUARY 23, THE PRESIDENT WANTS YOU TO MOVE AHEAD  
WITH THE NEGOTIATION OF THE KEY ELEMENTS OF A MULTILATERAL  
CTB TREATY AND PROTOCOL, AND TO EXPLAIN AND SEEK SOVIET  
ACCEPTANCE OF OUR POSITIONS ON THE CONTENTS OF A SUPPLE-  
MENTARY U.S.-SOVIET AGREEMENT ON VERIFICATION. IN DOING  
SO, YOU SHOULD BE GUIDED BY THE FOLLOWING CONSIDERATIONS.

3. YOU SHOULD PROPOSE THE CONCEPT OF CHALLENGE ON-SITE  
INSPECTIONS, WHICH WOULD INCLUDE THE FOLLOWING ELEMENTS:

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- (A) THERE WOULD NOT BE A LIMIT ON THE NUMBER OF OSI  
REQUESTS, NOR CONDITIONS AS TO THE TYPE OR TECHNICAL ADE-  
QUACY OF EVIDENCE THAT MUST BE PRESENTED BEFORE A QUES-  
TIONABLE EVENT WOULD BE ELIGIBLE FOR AN OSI REQUEST;  
(B) A PARTY NOT ACCEPTING AN OSI REQUEST WOULD BE OBLIGATED  
TO PROVIDE A DETAILED JUSTIFICATION; (C) A REQUESTING  
PARTY NOT SATISFIED WITH THE EXPLANATION WOULD BE ENTITLED

TO BRING THE MATTER TO THE U.N. SECURITY COUNCIL; AND  
(D) THERE WOULD BE AN AGREED UNDERSTANDING THAT ARBITRARY  
REFUSALS TO GRANT OSI REQUESTS COULD UNDERMINE CONFIDENCE  
IN THE TREATY AND COULD CREATE A SITUATION IN WHICH A  
PARTY WHOSE REQUESTS HAD BEEN ARBITRARILY DENIED WOULD  
CONSIDER THAT ITS SUPREME NATIONAL INTERESTS WERE JEOP-  
ARDIZED (THUS PROVIDING A BASIS FOR WITHDRAWAL FROM THE  
TREATY).

4. YOU SHOULD PRESENT OUR NEW POSITION IN A MANNER THAT  
ENCOURAGES MAXIMUM SOVIET MOVEMENT TOWARD US ON ISSUES OF  
IMPORTANCE. YOU SHOULD STRESS THAT OUR NEW POSITION ON  
INSPECTION IS PART OF AN INTEGRALLY RELATED AND ESSENTIAL  
VERIFICATION PACKAGE -- WHICH INCLUDES OUR POSITION ON  
INTERNAL SEISMIC STATIONS AND OSI PROCEDURES. FURTHER-  
MORE, YOU SHOULD STATE THAT THE OFFER OF THIS VERIFICATION  
PACKAGE REPRESENTS MOVEMENT ON OUR SIDE ON AN IMPORTANT  
AND SENSITIVE ISSUE, AND IS CONTINGENT ON SOVIET MOVEMENT  
TO SATISFACTORY SOLUTIONS ON THE DURATION AND PNE  
PROTOCOL ISSUES ALONG THE LINES WE HAVE PROPOSED.

5. YOU SHOULD DRAW ON THE WORKING GROUP GUIDANCE PAPER  
IN CONTINUING TO PROMOTE OUR APPROACH TO OBTAINING TIMELY,  
USEFUL, AND AUTHENTICATED DATA FROM INTERNAL SEISMIC  
STATIONS. IF IT APPEARS HELPFUL IN ADVANCING OUR  
OBJECTIVES, YOU MAY INDICATE TO THE SOVIETS THAT, WHILE  
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WE ARE NOT PREPARED TO PROPOSE A SPECIFIC NUMBER OF  
STATIONS, WE ARE EXAMINING NETWORKS RANGING UP TO AROUND  
TWENTY INSTALLATIONS. YOU MAY INDICATE THAT THE PRECISE  
NUMBER WILL DEPEND ON SUCH FACTORS AS NOISE LEVELS,  
LOCATIONS, AND THE EXTENT TO WHICH ARRAYS OF SEISMOMETERS  
MAY BE INCLUDED.

6. YOU SHOULD DRAW FROM THE WORKING GROUP GUIDANCE PAPERS  
IN PRESENTING OUR VIEWS ON THE RIGHTS AND FUNCTIONS OF  
ON-SITE INSPECTION TEAMS THAT WOULD BE EXPLICITLY  
PROVIDED FOR IN THE SEPARATE, U.S.-SOVIET VERIFICATION  
AGREEMENT AND ON PROCEDURES FOR INTERNATIONAL SEISMIC  
DATA EXCHANGE.

7. IF THE ISSUE OF PERMITTED NUCLEAR EXPERIMENTS IS  
RAISED, YOU SHOULD REPEAT OUR POSITION THAT THE TERMI-  
NOLOGY USED TO DESCRIBE THE BASIC CTB PROHIBITIONS MAY  
REQUIRE MUTUALLY ACCEPTABLE UNDERSTANDINGS REGARDING  
DISTINCTIONS BETWEEN PROHIBITED EXPLOSIONS AND PERMITTED  
NUCLEAR EXPERIMENTS. THE DELEGATION SHOULD INDICATE,  
HOWEVER, THAT WE ARE NOT PREPARED TO PURSUE THIS ISSUE  
FURTHER AT THIS TIME.

8. YOU SHOULD CONTINUE DISCUSSION OF ISSUES CONCERNING  
THE TREATY DURATION AND PNE PROTOCOL ON THE BASIS OF MY  
DECEMBER 4TH INSTRUCTIONS." END QUOTE . VANCE

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## Message Attributes

**Automatic Decaptioning:** X  
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**Subject:** INSTRUCTIONS FOR CTB NEGOTIATIONS  
**TAGS:** PARM, US, UR  
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**Type:** TE  
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